

## Message Text

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64

ORIGIN ACDA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 AEC-05 SSO-00 NSCE-00

USIE-00 INRE-00 PM-03 NSC-05 SP-02 SS-15 RSC-01 PA-01

PRS-01 L-02 SAM-01 SAJ-01 DODE-00 CIAE-00 INR-05

NSAE-00 OES-03 /078 R

DRAFTED BY ACDA/IR:KROGERS

APPROVED BY ACDA/IR:DKLEIN

EUR/NE:PCANNEY

PM/NA:GOPLINGER NSC:BHUBERMAN

DOD/ISA:GHARLOW

EUR/RPM:DJONES S/S:WHLUERS

C:NTERRELL

S/P:JKALICKI

AEC:STHOMPSON (SUBSTANCE)

PM/DCA:CFLOWERREE

----- 003958

O R 092020Z DEC 74

FM SECSTATE WASHDC

TO AMEMBASSY HELSINKI IMMEDIATE

INFO AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY STOCKHOLM

AMEMBASSY COPENHAGEN

USMISSION NATO

USMISSION IAEA VIENNA

USMISSION GENEVA

AMEMBASSY REYKJAVIK

C O N F I D E N T I A L STATE 269513

E.O. 11652:GDS

TAGS:PARM, FI US

SUBJECT:US BOLICY ON NUCLEAR FREE ZONES AND "KEKKONEN  
PLAN"

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REF: HELSINKI 2383 HELSINKI 2405 (NOTAL)

1. US POLICY TOWARD NUCLEAR-FREE ZONES IS TO SUPPORT AND ENCOURAGE IN PRINCIPLE THE DEVELOPMENT OF REGIONAL ARRANGEMENTS THAT WOULD CONTRIBUTE TO OUR NON-PROLIFERATION OBJECTIVES, BUT TO RESERVE OUR POSITION TOWARD INDIVIDUAL NFZ PROPOSALS UNTIL THEIR SPECIFIC PROVISIONS TAKE SHAPE. IN 1965, AND ON SEVERAL OCCASIONS THEREAFTER, WE SUGGESTED FOUR CRITERIA FOR THE ESTABLISHMENT OF NUCLEAR-FREE ZONES:

A -- THE INITIATIVE SHOULD BE TAKEN BY THE STATES IN THE REGION CONCERNED;

B -- THE ZONE SHOULD PREFERABLY INCLUDE ALL STATES IN THE AREA WHOSE PARTICIPATION IS DEEMED IMPORTANT;

C -- THE CREATION OF THE ZONE SHOULD NOT DISTURB NECESSARY SECURITY ARRANGEMENTS; AND

D -- PROVISION SHOULD BE MADE FOR ADEQUATE VERIFICATION.

2. IN ASSESSING ANY SPECIFIC NFZ ARRANGEMENT, A CRITICAL

FACTOR WE WOULD TAKE INTO ACCOUNT, BESIDES THE FOUR CRITERIA, IS THE TREATMENT OF PEACEFUL NUCLEAR EXPLOSIONS. ANY NFZ AGREEMENT THAT APPEARED TO LEGITIMIZE THE DEVELOPMENT OF PEACEFUL NUCLEAR EXPLOSIONS BY NON-NUCLEAR WEAPON STATES WOULD BE INCONSISTENT WITH OUR NON-PROLIFERATION OBJECTIVES AS WELL AS WITH ARTICLES II AND V OF THE NUCLEAR NON-PROLIFERATION TREATY WHICH RESPECTIVELY FORBID INDIGENOUS PNE'S TO NON-NUCLEAR WEAPON STATES AND PROVIDE FOR PNE SERVICES TO NON-NUCLEAR WEAPON STATES PARTY TO THE NPT. FOR THIS REASON, WE MADE CLEAR AT THE TIME OF OUR RATIFICATION OF PROTOCOL II OF THE LATIN AMERICAN NUCLEAR FREE ZONE TREATY OUR INTERPRETATION THAT THE TREATY RULES OUT THE INDIGENOUS DEVELOPMENT OF PNE'S BY TREATY PARTIES. THEREFORE, WHILE WE WOULD NOT WISH TO DISCOURAGE MOVEMENT TOWARD NFZ ARRANGEMENTS THAT MIGHT ULTIMATELY PROVE ACCEPTABLE BY PREMATURELY DEMONSTRATING OPPOSITION TO AMBIGUOUS OR INITIALLY UNDESIRABLE TREATMENT OF PNE'S, IT IS IMPORTANT THAT WE MAKE CLEAR OUR GENERAL

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POSITION ON PNE'S AND INDICATE THAT WE WILL EVALUATE ANY CONCRETE NFZ ARRANGEMENT IN LIGHT OF THAT POSITION.

3. WE WOULD ALSO MAKE EVERY EFFORT POSSIBLE TO ENSURE THAT ANY NFZ PROPOSAL EVOLVES IN SUCH A WAY AS TO PROTECT OUR INTERESTS ON SUCH MATTERS AS TRANSIT AND TRANSPORT, INTERNATIONAL WATERS, AND ASSURANCES BY STATES OUTSIDE THE REGION CONSISTENT WITH OUR PREVIOUSLY STATED

POLICY.

4. RE HELSINKI 2405: IF ASKED ABOUT US ATTITUDE RELATIVE TO NUCLEAR FREE ZONES IN GENERAL, OR TO THE "KEKKONEN PLAN" IN PARTICULAR, YOU SHOULD DRAW ON THE ABOVE BUT NOTE THAT, LACKING SPECIFIC DETAILS OF THE NFZ THAT PRESIDENT KEKKONEN MAY HAVE IN MIND, IT WOULD BE DIFFICULT TO COMMENT. HOWEVER, IN VIEW OF US CRITERIA, AS OUTLINED IN PARA 1 ABOVE, AND PARTICULARLY IN VIEW OF EXISTING SECURITY ARRANGEMENTS INVOLVING SOME OF THE NORDIC COUNTRIES, IT DOES NOT SEEM LIKELY THAT THE USG COULD SUPPORT A NORDIC NFZ ALONG THE LINES THAT THE KEKKONEN PLAN APPARENTLY ENVISAGES. KISSINGER

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NUCLEAR FREE ZONES, FOREIGN POLICY POSITION, PEACEFUL NUCLEAR EXPLOSIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 09 DEC 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Document Unique ID:** 00  
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**Executive Order:** GS  
**Errors:** N/A  
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**Previous Handling Restrictions:** n/a  
**Reference:** HELSINKI 2383 HELSINKI 2405 (NOTAL)  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 26 MAR 2002  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** S BOLICY ON NUCLEAR FREE ZONES AND "KEKKONEN PLAN"  
**TAGS:** PARM, FI, US  
**To:** HELSINKI  
**Type:** TE  
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